Statutory Instrument No. 10 of 2021

### JUDICIAL SERVICE ACT (Cap. 04:03)

### JUDICIAL SERVICES (CODE OF CONDUCT AND ENFORCEMENT PROCEDURES) REGULATIONS, 2021 (Published on 19th February, 2021)

# ARRANGEMENT OF REGULATIONS

### REGULATION

# PART I - Preliminary

- 1. Citation
- 2. Interpretation
- **3** Application

#### PART II - Code of Conduct

- 4. Judicial independence
- 5. Integrity
- 6. Diligence
- 7. Equality
- 8. Impartiality and recusal
- 9. Delivery of reserved judgments
- 10. Civic and charitable activity
- 11. Political activity

#### PART III - Enforcement Procedure

- 12. Discipline
- 13. Misbehaviour
- 14. General complaint procedure
- 15. Complaint against Chief Justice and President of Court of Appeal
- 16. Complaint against Justice of Appeal and High Court Judge
- 17. Complaint against Magistrates, Registrar and Master
- 18. Leave of absence or suspension from duty
- 19. Disciplinary procedure
- 20. Penalties
- 21. Tribunal
- 22. Removal from office

# PART IV - Procedure of Judicial Service Commission

23. Procedure of Commission

# PART V - Ethics Advisory Committee

- 24. Establishment of Ethics Advisory Committee
- 25. Opinions of Ethics Advisory Committee26. Conflict with decisions of Panel

# PART VI - Transitional Provisions

27. Transitional provision

28. Revocation of S.I. No. 106 of 2020

IN EXERCISE of the powers conferred on the President by section 13 of the Judicial Services Act, the following Regulations are hereby made —

# PART I - Preliminary

Citation	1. These Regulations may be cited as the Judicial Services (Code of Conduct and Enforcement Procedures) Regulations, 2021.
Interpretation	2. In these Regulations, unless the context otherwise requires —
	"Commission" means the Judicial Service Commission established in terms of section 103 (1) of the Constitution;
	"evidence leader" means an attorney appointed by the Attorney General to assist in leading evidence;
	"immediate family" means a spouse, child, parent, grandchild, great grandparent, sibling, uncle, aunt, niece, nephew of a judicial officer or any person living in the same house as a family member of a judicial officer;
	"judicial officer" includes the Chief Justice, the President of the Court of Appeal, Justices of Appeal, High Court Judges, Magistrates, Masters and Registrars; and
Application	"Panel" means a disciplinary panel appointed under regulation 14 (10). 3. These Regulations shall apply to every judicial officer and no minimum
	standard prescribed in these Regulations shall be taken to derogate from the highest standards of ethics expected.
	PART II — Code of Conduct
Judicial	4. A judicial officer shall —
independence	(a) exercise his or her judicial functions independently and free of extraneous influence;
	(b) reject any attempt to influence his or her decision in any matter before the court outside the proper process of the court;
	(c) encourage, safeguard and uphold arrangements, to maintain and enhance
	the institutional and operational independence of the judiciary; and (d) exhibit and promote high standards of judicial conduct.
Integrity	5. (1) A judicial officer shall —
	(a) conduct himself or herself with integrity so as to sustain and enhance public confidence in the judiciary;
	(b) ensure that his or her conduct is above reproach in his or her public and private life;

- (c) encourage and support the observance of these high standards by his or her judicial colleagues; and
- (d) not give legal advice, except to a member of his or her immediate family and for no fee.
- (2) A judicial officer or immediate family shall not accept a -
- (a) gift;
- (b) bequest;
- (c) favour; or
- (d) loan,

from any person for purposes of a bribe or corrupt practice or which is calculated to influence the officer in the execution of his or her duties.

(3) Notwithstanding the provisions of subregulation (2) a gift, award or benefit which cannot reasonably be perceived as a bribe, corrupt practice or one accompanied by intention to influence the judicial officer in the performance of his or her duties shall be acceptable.

6. A judicial officer shall -

- (a) devote his or her professional activity to judicial duties, which include presiding in court, delivery of judgments, administrative work and other judicial tasks essential to the courts operation;
- (b) take reasonable steps to develop, maintain and enhance his or her knowledge, skills and personal qualities necessary for judicial office;
- (c) not engage in any conduct incompatible with the diligent discharge of his or her judicial duties or condone such conduct amongst colleagues or staff; and
- (d) perform his or her duties with promptness and professionalism.

7. A judicial officer shall -

- (a) conduct proceedings before him or her in such a manner as to ensure equality before the law;
- (b) carry out his or her duties with consideration for all persons without discrimination on any ground;
- (c) strive to be aware of, and understand the differences arising from gender, race, religion, culture, ethnic background, sexual orientation, disability or health condition, and shall not discriminate on these or any other basis;
- (d) not be a member of any organisation that -
  - (i) practices any form of discrimination,
  - (ii) contravenes the law, or
  - (iii) brings disrepute to the judiciary; and
- (e) in the course of proceedings before him or her, disassociate from, and caution against the use of any irrelevant comments or conduct by court staff, legal practitioners or anyone subject to the judicial officer's direction, which are sexist, racist or demonstrate discrimination on the grounds prohibited by the law.
- 8. (1) A judicial officer shall -
- (a) be impartial with respect to his or her decisions;
- (b) ensure that his or her conduct, both in and out of court maintains and enhances confidence in the impartiality of the judiciary;
- (c) disqualify or recuse himself or herself from any proceedings in which his or her impartiality may reasonably be questioned; and
- (d) conduct his or her personal and private affairs so as to minimise the occasions on which it will be necessary to be disqualified or to recuse himself or herself from the proceedings.

Impartiality and recusal

Diligence

Equality

(2) Notwithstanding the provisions of subregulation 1 (c), a judicial officer may, instead of disqualifying or recusing himself or herself, disclose to the parties the grounds upon which such potential disqualification or recusal may arise, and if, on the basis of the disclosure, the parties independently of the judicial officer, agree that the basis for the potential disqualification or recusal is immaterial or insubstantial, the judicial officer may continue to preside over the proceedings.

**9.** (1) Where a judgment is reserved and is to be delivered on notice, the judicial officer shall use his or her best efforts to deliver the judgment within 90 days, and except in exceptional circumstances, no judgment shall be delivered later than 180 days from the date it was reserved.

(2) Where a judgment is reserved, and a judicial officer has reason to believe that he or she cannot deliver the judgment within the 90 days, he or she shall notify his or her head of court or division of that fact.

(3) The head of court or division shall, upon receipt of the notification referred to in subregulation (2), promptly give directions to assist the judicial officer to deliver the judgment within the period provided under subregulation (1).

(4) Notwithstanding the provisions of subregulation (1) the Chief Justice may by Practice Directive, reduce or increase the maximum period within which a reserved judgment is to be delivered.

10. (1) A judicial officer may participate in a civic or charitable activity where -

- (a) activity or association does not reflect adversely on his or her impartiality or interfere with the performance of his or her judicial duties;
- (b) he or she does not solicit funds or lend prestige of judicial office to such solicitation except for appropriate purposes;
- (c) he or she is not involved in causes or organisations that are to his or her knowledge likely to be engaged in litigation; and
- (d) he or she is not a member of a group or organisation, or participate in public discussions which, in the mind of a reasonable, fair-minded and informed person, would undermine confidence in the judicial officer's impartiality with respect to issues that could come before the Courts.
- (2) Subject to the provisions of these Regulations a judicial officer may -
- (a) engage in writing and participate in activities concerning the law, legal system, administration of justice and related matters; or
- (b) speak publicly on non-legal subjects, and engage in historical, educational, cultural, sporting or recreational activities.

11. (1) A judicial officer shall cease all partisan political activity upon appointment, and shall not conduct himself or herself in a manner so as to create the impression that he or she is engaged in political activity.

- (2) A judicial officer shall not —
- (a) be a member of a political party;
- (b) attend a political gathering or political fund raising event;
- (c) contribute to a political party or political campaign;
- (d) take part in controversial political discussions, except in respect of matters directly affecting the operation of the courts, the independence of the judiciary or fundamental aspects of the administration of justice; or
- (e) sign petitions to influence a political decision.

Delivery of reserved judgments

Civic and charitable activity

Political activity

12. A judicial officer shall adhere in his or her public and private life, to the Discipline provisions of these Regulations.

13. (1) A judicial officer who commits an act of misbehaviour is guilty of a Misbehaviour disciplinary offence.

(2) For purposes of these Regulations, "misbehaviour" shall include, but shall not be limited to ---

(a) a breach of the judicial code of conduct;

- (b) dereliction of duty;
- (c) absenteeism;
- (d) abuse of alcohol or drugs;
- (e) public or private conduct likely to bring the Administration of Justice into disrepute;
- (f) commission of any offence involving moral turpitude;
- (g) dishonesty;
- (*h*) abuse of Government property;
- (i) behaviour disruptive of the smooth and efficient operation of the Administration of Justice;
- (*i*) abuse of judicial powers:
- (k) financial indiscretion or profligacy; or
- (1) failure to comply with a lawful instruction issued by the Chief Justice as head of the judiciary.

14. (1) The Chief Justice may, on his or her own accord, raise a complaint against a judicial officer in a memorandum to the judicial officer and the Commission.

General complaint procedure

(2) A complaint against a judicial officer, that has not been raised by the Chief Justice, shall be addressed in writing to the Chief Justice and shall -

(a) contain full details of the alleged misbehaviour; and

(b) be on oath.

(3) The Chief Justice shall, after giving the judicial officer the opportunity to respond to the allegations of misbehaviour in writing, consider referring the complaint to the Commission.

(4) The Chief Justice may, where a complaint is alleged to be of criminal conduct, either advise the complainant of his or her right to report the matter to the Botswana Police Service or any other relevant law enforcement agency, or may, subject to subregulation (5), refer the complaint to the Botswana Police Service or any other relevant law enforcement agency for investigation, and the Chief Justice shall inform the judicial officer that a report has been filed against him or her.

(5) The Chief justice may, before taking any action under subregulation (4), refer the complaint to the Commission for its advice.

(6) Where the Chief Justice considers a complaint to be frivolous, vexatious or unsubstantiated, he or she shall inform the complainant and the judicial officer accordingly.

(7) A complaint of an administrative nature with no ethical violations shall be dealt with administratively by the Chief Justice, or at the direction of the Chief Justice, by the most senior officer at a given station.

(8) Notwithstanding the provisions of subregulation (3) the Chief Justice shall, where he or she considers a complaint against a judicial officer to be sufficiently serious, refer the matter to the Commission for consideration at its next regular meeting or at a special meeting called for that purpose, and shall inform the officer accordingly.

(9) The Commission shall, on receipt of a referral made in terms of subregulation (8), consider the complaint and the judicial officer's response and the Commission may deal with the complaint *mutatis mutandis* in terms of regulation 15 (2) or refer the matter to a Panel appointed in terms of subregulation (10).

(10) The Commission shall appoint a Panel, which shall consist of a Chairperson and two other members, all of whom shall be judicial officers or former judicial officers, two of which shall be of a rank equal to or senior to the judicial officer concerned.

(11) All complaints shall be dealt with expeditiously, fairly, and with minimum of technicality.

(12) In case of decisions of the Commission, (whether or not framed as recommendations to the President) and of proceedings before a disciplinary panel, these shall be decided on a balance of probabilities with the onus of justifying a complaint lying on the complainant.

(13) Disciplinary proceedings of a minor nature shall normally be decided upon written representations and affidavits, with no *viva voce* evidence, no legal counsel, and no personal appearances.

(14) Where the offence is considered by the Commission to be sufficiently serious to justify a substantial sanction (or possible dismissal or termination of Service in the case of a Magistrate, Registrar or a Master) then it may direct that a full hearing be held by the panel at which the judicial officer shall have the right to be represented by a legal practitioner or a colleague, and *viva voce* evidence may be heard from the witnesses on both sides who have furnished affidavits, with cross-examination and re-examination and in which case the Attorney General may be requested to provide counsel to lead evidence to assist the panel.

(15) Save for the above, and for what appears below, a disciplinary panel shall be entitled to regulate its own procedure and shall be bound neither by the rules or evidence in civil or criminal proceedings, nor by the Rules of any Court.

(16) The proceedings under this regulation shall not be halted or interrupted by interlocutory applications, which shall be recorded and may be raised in subsequent proceedings.

15. (1) A complaint against the Chief Justice or the President of the Court of Appeal shall be addressed on oath to the Commission, and the Commission shall, after giving the Chief Justice or President of the Court of Appeal an opportunity to respond, consider the complaint in the absence of the Chief Justice or President of the Court of Appeal.

(2) The Commission shall, where it considers that no further action is warranted, notify the complainant and the Chief Justice or President of the Court of Appeal accordingly.

(3) Where the Commission considers a complaint to be of a minor nature, the Commission shall deal with the matter summarily by counselling, cautioning or rebuking the Chief Justice or President of the Court of Appeal as it deems appropriate, and notify the complainant of the outcome.

(4) Where the Commission considers a complaint to be sufficiently serious so as to warrant removal from office, the Commission shall refer the matter to the President with advice that he or she consider appointing a tribunal in terms of section 97 (3) or 101 (3) of the Constitution.

(5) Notwithstanding the provisions of paragraph (4), where the complaint is sufficiently serious but short of removal from office, the Commission shall refer the matter to a Panel constituted in terms of regulation 14 (10).

Complaint against Chief Justice and President of Court of Appeal (6) The President shall upon receipt of a referral under subregulation (4), either appoint a tribunal in terms of section 97 (3) or of section 101 (3) of the Constitution or, if he or she declines to do so, shall return the matter to the Commission for such further and lesser action as it deems appropriate.

16. (1) The Chief Justice shall consider complaints against a Justice of Appeal or a Judge of the High Court and may, as he finds appropriate either proceed in terms of regulation 14 (6), 14 (7) or 14 (8) or in the case of misbehaviour of a minor nature, deal with the complaint summarily by counselling, cautioning or rebuking the Justice of Appeal or Judge of the High Court after giving him or her the opportunity to respond on oath to the complaint.

(2) Where the Commission deals with a referral in terms of regulation 14 (8), the Commission shall consider the matter and proceed, *mutatis mutandis*, in terms of regulation 15 (2), 15 (3), 15 (4) or 15 (5).

**17.** The Chief Justice shall, at first instance consider complaints against a Magistrate, Registrar and Master and shall proceed in terms of regulation 14.

**18.** (1) The Chief Justice may require a judicial officer to take paid leave of absence from duty pending the sitting of the Commission in terms of regulation 14 (8).

(2) The Commission may, if it determines that the officer should be suspended, advise the President that the judicial officer be suspended from his or her duties pending resolution of the disciplinary or criminal charge.

(3) The President shall, thereupon cause the judicial officer to be informed in writing of his or her suspension, which shall, subject to (4) below, be on full pay and benefits.

(4) A judicial officer who is on paid leave of absence or on suspension shall vacate his or her office and shall return his or her official —

(a) motor vehicle;

- (b) robes;
- (c) laptop; and
- (d) mobile cellular device.

for the use of the person who will act in his or her stead.

(5) During his or her suspension no claims for cell phone use by the judicial officer shall be entertained by Government.

(6) A period of suspension so imposed shall not affect the judicial officer's period of service and normal leave entitlements, and shall be effective from the date upon which he or she was ordered by the Chief Justice to take leave of absence in terms of subregulation (1).

(7) Notwithstanding the provisions of this regulation, nothing shall derogate from the powers of the President under section 97 (5) or section 101 (5) of the Constitution.

**19.** (1) The procedure of a Disciplinary Panel shall be as follows —

- (a) the complainant shall be given 10 working days within which to deliver his or her complaint in the form of an affidavit, together with an affidavit of any witness on whom the complainant wishes to rely.
- (b) the Panel shall consider the complaint and if a *prima facie* case of judicial misbehaviour exists, the Panel shall frame a charge against the judicial officer;
- (c) the judicial officer shall be furnished with the charge and copies of the complainant and witness' affidavits;

Complaint against Justice of Appeal and High Court Judge

Complaint against Magistrates, Registrar and Master Leave of absence or suspension from duty

Disciplinary procedure

- (d) the judicial officer shall, within 15 working days respond to the charge with his or her representations in affidavit form, and an affidavit of his or her witness and, where he or she admits the charge, with any mitigatory facts he or she wishes to raise;
- (e) the panel shall meet as soon as practicable thereafter and, after considering the matter or holding a hearing, as the case may be, shall decide (by consensus or majority vote among three members) whether or not in its view the charge has been proven on a balance of probabilities or, where guilt is admitted, on the penalty to be recommended.
- (f) where the recommended verdict is one of guilty, the judicial officer shall be notified of the recommendation with reasons thereof, and any previous misbehaviour recorded against him or her and may within 10 working days provide written submissions in mitigation of sentence, and,
- (g) where the panel has decided upon a recommended verdict and where applicable, upon recommended sentence, the panel shall notify the judicial officer and give him 10 working days to make further representations to the panel, for consideration by the Commission.

(2) The Panel shall submit the record from the disciplinary hearing and its recommendations to the Commission, together with any further representations from the judicial officer.

(3) The Commission shall consider the matter at its next scheduled meeting or at a special meeting convened to consider the matter, and the Commission shall decide on whether or not to endorse the recommendations of the Panel and on what, if any advice it may render to the President.

(4) The judicial officer shall be notified in writing of the decision of the Commission.

(5) The President shall, upon receipt of the advice of the Commission, notify the judicial officer in writing of the President's decision made in accordance with such advice.

(6) A party to a complaint who fails to honour the timelines set or reasonable extension timeously sought and granted, shall be deemed, in absence of exceptional circumstances, to have waived his or her complaint or his or her right to make representations, as the case may be.

20. (1) The President, acting in accordance with the advice of the Judicial Service Commission may subject to sections 97 or 101 of the Constitution, impose one or more of the following penalties -

(a) a severe reprimand;

(b) a written warning;

(c) a final warning;

(d) a fine not exceeding P5 000;

(e) termination of service with notice or one month's salary in *lieu* of notice; or

(f) dismissal from employment.

(2) A recommendation or order may be made for compensation to be paid by the judicial officer for misbehaviour that involves loss of, or damage to Government property.

(3) A fine imposed or compensation ordered under these Regulations shall have effect as a civil judgment of the Court and may be recovered in like manner.

**21.** (1) Where the President deems it proper to appoint a tribunal under section 97 (3) or 101 (3) of the Constitution to inquire into a judicial officer's fitness to hold office, he or she shall appoint to such tribunal a Chairperson and not less than two members, each of whom holds or has held high judicial office.

Penalties

Tribunal

(2) The tribunal shall have the Registrar of the High Court or a senior appointee of the Registrar as the secretary, and shall sit at a venue provided by the Chief Justice and shall be assisted by an evidence leader where the Chairperson deems necessary.

(3) The tribunal shall be appointed by a letter, which shall contain particulars of the behaviour alleged and an expected date of completion of the enquiry.

(4) The judicial officer against whom the behaviour is alleged, shall be notified in writing of the appointment of the tribunal, the identity of the members and the tribunals' terms of reference.

(5) The tribunal shall conclude the enquiry expeditiously and where the facts grounding the alleged misbehaviour are not materially disputed, the enquiry may be conducted in writing with no viva voce hearings or legal representation.

(6) Notwithstanding subregulation (5), legal representation may be allowed for purposes of drafting written material, arguments, representation and in terms of subregulation (11).

(7) The tribunal shall determine its own procedure, and the rules of evidence in judicial proceedings shall not apply.

(8) The President, Chief Justice or the Commission, shall supply the tribunal with copies of all statements, affidavits, documents or any other material relied upon to found the charge or charges of behaviour raised.

(9) The tribunal may, before proceeding with the enquiry, require the complainant or potential witness to confirm his or her statement in affidavit form.

(10) The tribunal shall address in writing, the particulars of the alleged behaviour and copies of all material on which the allegation is based, to the concerned judicial officer, who shall within 14 working days respond with his or her representations in affidavit form, supporting affidavits from witness if so desired, and where the behaviour is admitted, submissions in mitigation.

(11) The tribunal shall consider the representation and material received and may, where it deems necessary, afford the judicial officer and the evidence leader the opportunity to present viva voce evidence on material disputed matters including that of the witnesses.

(12) The judicial officer may be represented by legal practitioner at such a hearing, and may call witnesses and each witness called shall be -

- (a) cross-examined, re-examined or questioned directly by members of the tribunal; and
- (b) obliged to answer all lawful questions asked.

(13) The judicial officer and evidence leader shall, after the evidence is concluded, have an opportunity to address the tribunal.

(14) The tribunal shall -

- (a) make a determination of the facts it finds as having been established on a balance of probabilities and give reasons for the findings; and
- (b) advise the President whether or not the judicial officer shall be removed from office, and the President shall act in terms of the advice.

Removal from office

**22.** (1) The Chief Justice or the President of the Court of Appeal shall, where he or she forms a view or receives a report that a Judge or Justice is unfit to continue perform his or her duties on grounds of illness, physical disability, mental affliction or otherwise, meet the Judge or Justice to discuss and resolve the matter.

(2) The Chief Justice shall, where no resolution is achieved, notify the Judge or Justice in writing of the concerns over his or her ability to perform judicial duties and require him or her to make representations as to his or her fitness to continue in office within 14 working days.

(3) The Chief Justice shall place the matter before the Commission, which shall decide whether or not to advise the President to appoint a tribunal to enquire into the Judge or Justice's fitness to continue in office.

(4) Where the President has concerns over the fitness of the Chief Justice or the President of the Court of Appeal to continue in office on grounds of illness, physical disability, mental affliction or otherwise, the President shall meet with the Chief Justice or the President of the Court of Appeal to discuss and resolve the matter.

(5) The President shall, upon receipt of advice in terms subregulation (3) or upon failure to resolve an issue under subregulation (4), decide whether or not to appoint a tribunal in terms of section 97 (3) or 101 (3) of the Constitution into the Judge or Justice's fitness to continue in office.

(6) The tribunal so appointed shall be constituted and shall perform its mandate in terms *mutatis mutandis*, of regulation 21(1) - 21(14).

(7) The proceedings under regulations 21 and 22 shall not be halted or interrupted by interlocutory applications of any kind, which shall be recorded and may be raised in any subsequent proceedings.

### PART IV - Procedure of Judicial Service Commission

Procedure of Commission **23.** (1) The Commission may regulate its own procedure in terms of section 103 (5) of the Constitution.

(2) A person who is acting in the position of the Chief Justice, the President of the Court of Appeal or the Attorney General, shall attend a meeting of the Commission and shall have full voting powers in the absence of the Chief Justice, the President of the Court of Appeal or the Attorney General.

(3) The President of the Court of Appeal shall, in the absence of the Chief Justice or a person acting in the position of Chief Justice, chair a meeting of the Commission.

(4) The quorum for a meeting of the Commission shall be four members with the Chairperson having a casting vote in the event of a deadlock or an equality of votes.

(5) The Commission shall meet no less than four times in a calendar year and at any time that the Chief Justice requires.

(6) The Registrar of the High Court shall attend as secretary of the Commission, and may attend with a senior officer for recording purposes.

(7) Where a decision is required from the Commission as a matter of urgency, including the making of urgent decisions on acting appointment of judicial officers, and it is not practical to have the matter considered at a regular or special meeting, the Chief Justice may circulate a written brief together with proposed round robin resolution to the members for consideration, and if the resolution is endorsed by three or more other members, it shall thereupon have full force and effect, and may be acted upon by the Chairperson.

(8) A member of the Commission may, upon receipt of the agenda for a meeting, brief his or her principal, and obtain the views of the principal on the matters on the agenda.

(9) In the interest of honest and open discussions, the proceedings of the Commission shall be strictly confidential and shall not be subject to recording in the minutes of the Commission.

(10) Notwithstanding the provisions of subregulation (9) the minutes of the Commission meeting shall record -

- (a) the recommendation made;
- (b) the decision taken;
- (c) the justification thereof without reference to an individual member by name, save, where the context so requires to mention the office they hold; and

(11) The minutes of meetings of the Commission shall be confidential and relevant portions thereof may only be disclosed when this is required by law for judicial proceedings.

(12) Notwithstanding the provisions of subregulation (10) a full record shall be kept of the proceedings of a Panel appointed by the Commission and of the Commission's proceedings on the recommendations of the Panel.

(13) Notwithstanding subregulation (10), the Chairperson may authorize the issue of press statements or information savingrams announcing appointments made or tribunals constituted by the President acting on the advice of the Commission.

(14) In exercising his or her right to vote on any matter raised in a meeting of the Commission, each member shall act in his or her own deliberate judgment and subject to his or her own conscience.

### PART V — Ethics Advisory Committee

24. (1) There shall be established, subject to the provisions of the Constitution, a committee on standards of conduct of judicial officers known as the Ethics Advisory Committee.

(2) The Committee shall consist of not more than five members or not less than three members, appointed by the Chief Justice of whom -

- (a) two or three, as the case may be, shall be judicial officers; and
- (b) one or two, as the case may be, be legally qualified persons appointed from a list of not less than four names submitted by the Commission, one of whom shall be versed in labour law.
- (3) A member appointed in terms of subregulation (2) shall -
- (a) hold office for a period not exceeding three years as may be specified by the Chief Justice in the instrument of appointment; and
- (b) be eligible for re-appointment.

**25.** (1) The Ethics Advisory Committee shall render opinions not inconsistent with the code relating to the propriety of contemplated judicial and non-judicial conduct, and all opinions shall be advisory in nature.

(2) A judicial officer sitting as a member of the Ethics Advisory Committee shall not participate in any matter in which he or she has a direct or indirect interest.

(3) An opinion rendered by the Ethics Advisory Committee shall be in writing, and a copy of each opinion together with the request thereof shall be filed with the Chief Justice and the Commission.

(4) The Commission may circulate the opinion of the Ethics Advisory Committee for the benefit of members of the Commission provided that all reference to the name of the requesting judicial officer is deleted.

(5) An opinion of the Ethics Advisory Committee shall not bind a Panel appointed in any proceeding properly before it.

Establishment of Ethics Advisory Committee

Opinions of Ethics Advisory Committee Conflict with decisions of Panel

26. A determination of the propriety or impropriety of particular conduct by a Panel shall supersede any conflicting opinion of the Ethics Advisory Committee, but a Panel shall give due weight to such opinion in determining a matter, particularly -

- (a) such opinion may be considered as evidence that the judicial officer subject to the investigation endeavoured to comply with these Regulations in good faith; or
- (b) an opinion issued to one judicial officer shall not be authority for the conduct or evidence of good faith, of another judicial officer, unless the underlying facts are identical.

# PART VI - Transitional Provisions

Transitional provision

Revocation of S.I. No. 106 of 2020 **27.** Any proceedings instituted or judgment reserved prior to the coming into operation of these Regulations shall be dealt with and determined in accordance with procedures in place before the commencement of these Regulations.

**28.** The Judicial Services (Code of Conduct and Enforcement Procedures) Regulations are hereby revoked.

#### MADE this 2nd day of February, 2021.

# HIS EXCELLENCY DR. MOKGWEETSI ERIC KEABETSWE MASISI, President.