

**Prohibition and Prevention of (No. 14 of 2001) 73
Money Laundering**

**THE PROHIBITION AND PREVENTION OF MONEY
LAUNDERING ACT, 2001**

ARRANGEMENT OF SECTIONS

PART I

PRELIMINARY

Section

- 1 Short title and commencement
- 2 Interpretation

PART II

ANTI-MONEY LAUNDERING AUTHORITY

- 3 Constitution of Anti-Money Laundering Authority
- 4 Functions of Authority

PART III

ANTI-MONEY LAUNDERING INVESTIGATIONS UNIT

- 5 Anti- Money laundering Investigation Unit
- 6 Functions of Unit

PART IV

MONEY LAUNDERING OFFENCES

- 7 Prohibition of money laundering
- 8 Offences committed by a body or person
- 9 Attempts, aiding and abetting or conspiring to commit an offence
- 10 Falsification of documents
- 11 Divulging information to unauthorised person

PART V

PREVENTION OF MONEY LAUNDERING

- 12 Duties of Supervisory Authorities
- 13 Duties of Regulated Institutions
- 14 Disclosure protected

PART VI

SEIZURE AND FORFEITURE OF ASSETS IN RELATION

TO

MONEY LAUNDERING

15	Seizure of property
16	Release of seized property
17	Forfeiture of property
18	Forfeiture of property where no proceedings or claim
19	Property tracking and monitoring
20	Property to be forfeited to State
21	Tampering with forfeited property

PART VII

INVESTIGATIONS, ARREST AND SEARCH

22	Power of arrest
23	Power of entry, search and seizure

PART VIII

GENERAL

24	Sentence for previous offenders
25	Extradition
26	Obstruction of authorized officer
27	Failure or refusal to disclose information or produce anything
28	Application of Cap.98
29	Jurisdiction
30	General penalty
31	Repeal of section 22 of Narcotic and psychotropic substances Act
32	Regulations

ACT

NO. 14 OF 2001

Date of Assent: 8th November, 2001

An Act to provide for the prohibition and prevention of money laundering; the constitution of the Anti-money Laundering Authority and the Anti-money Laundering Investigations Unit; to provide for the disclosure of information on suspicion of money laundering activities by Supervisory Authorities and regulated institutions; to provide for the forfeiture of property of persons convicted of money laundering; to provide for international cooperation in investigations, prosecution and other legal processes of prohibiting and preventing money laundering ; and to provide for matters connected with or incidental to the foregoing.

[9th November, 2001]

ENACTED by the parliament of Zambia

PART 1

PRELIMINARY

1. This act may be cited as the Prohibition and Prevention of Money Laundering Act, 2001 and shall come into operation on such date as the minister may, by statutory instrument, appoint.
2. In this Act unless the context otherwise requires-
 - “Authorised officer” means an officer authorized by the Commissioner to perform functions under this Act;
 - “Authority” means the Anti-Money Laundering Authority constituted under section *three*;
 - “Business transaction” means any arrangement, including opening of a bank account, between two or more persons where the purpose of the arrangement is to facilitate a transaction between the two or more persons;
 - “Business transaction record” in relation to a business transaction, includes-
 - (a) the identification record of all the persons party to the transaction;
 - (b) a description of that transaction sufficient to identify its purpose and method of execution;
 - (c) the details of any bank account used for that transaction, including bank, branch and sort code; and
 - (d) the total value of that transaction;

“**Commissioner**” means the person appointed as Commissioner under the Narcotic Drugs and Psychotropic Substances Act;

“**Court**” means the Subordinate Court and the High Court;

“**Financial institution**” shall have the meaning assigned to it under the Banking and Financial Services Act;

“**Identification record**” means-

- (a) where the person is a corporate body, the details of
 - (i) the certificate of incorporation;

(ii) the most recent annual return to the Supervisory Authority;
or

(b) in any other case, sufficient documentary evidence to prove to the satisfaction of a financial institution that the person is who that person claims to be; and for these purposes “person” shall include any person who is a nominee, agent, beneficiary or principal in relation to a business transaction;

“**Illegal activity**” means any activity, whenever or wherever carried out which under any written law in the republic amounts to a crime;

“**Money laundering**” means-

- (a) engaging, directly or indirectly, in a business transaction that involves property acquired with proceeds of crime;
- (b) receiving, possessing, concealing, disguising, disposing of or bringing into Zambia, any property derived or realised directly or indirectly from illegal activity; or
- (c) the retention or acquisition of property knowing that the property is derived or realised, directly or indirectly, from illegal activity;

“**Proceeds of crime**” means any property, benefit or advantage, within or outside Zambia realised or derived, directly or indirectly, from illegal activity;

“**Property**” includes money and all other property, real or personal, movable or

immovable including things in action and other intangible or incorporeal property wherever situated and includes any interest in such property;

“**Regulated institution**” means an institution regulated by a Supervisory Authority;

“**Supervisory Authority**” means _

- (a) the Bank of Zambia;
- (b) the Registrar of Building societies appointed under Cap.412 the Building Societies Act;
- (c) the Registrar of Banks and Financial Institutions Cap 387 appointed under the Banking and Financial services Act;
- (d) the Registrar of Co-operatives appointed under the Cap 397 Cooperatives Societies Act;
- (e) the Registrar of Insurance appointed under the Insurance Act No. 27 of 1997 Act;
- (f) the Commissioner appointed under the Securities Cap 354 Act;
- (g) the Registrar of Companies appointed under the Companies Act;
- (h) the Commissioner of Lands;
- (i) the Investment Board under the Investment Act; or
- (j) the Licensing authority under the Casino Act;
- (k) any other authority which may be established by law as a Supervisory Authority; and

“**Unit**” means the Anti-Money Laundering Investigations Unit Constituted under section five.

Part II

ANTI-MONEY LAUNDERING AUTHORITY

3. There is hereby constituted the Anti-Money Laundering Authority which Authority shall be composed of the following members appointed by the Minister-
 - (a) the Attorney-General, who shall be the chairman;
 - (b) the Inspector-General of the Zambia Police Force;
 - (c) the commissioner;
 - (d) the Director-General of the Anti-Corruption Commission;
 - (e) the Governor, Bank of Zambia;
 - (f) the Commissioner-General, Zambia Revenue Authority; and
 - (g) two other persons.
4. The functions of the Anti-Money Laundering Authority shall be-
 - (a) to provide general or specific policy directives to the Commissioner and the Commissioner shall give effect to such directives; and
 - (b) to advise the Minister on measures required to prevent and detect money laundering in the Republic.

PART III

ANTI-MONEY LAUNDERING INVESTIGATIONS UNIT

5. There shall be the Anti-Money Laundering Investigations Unit which shall comprise the Commissioner and such other officers as the Commissioner shall appoint.
6. (1) The functions of the Anti-Money Laundering Investigations Unit shall be-
 - (a) to collect, evaluate, process and investigate financial information including that from regulated institutions and Supervisory Authorities, relating to financial and other business transactions suspected to be part of money laundering for the purpose of preventing and suppressing money laundering offences;
 - (b) to conduct investigations and prosecutions of money laundering offences;
 - (c) to liaise with other law enforcement agencies in the conduct of investigations and prosecutions of money laundering offences;
 - (d) to supervise the reporting requirements and other administrative obligations imposed on regulated institutions and Supervisory Authorities under this Act;
 - (e) to assist in developing training programmes for use by regulated institutions and Supervisory Authorities in the implementation of this Act; and
 - (f) to cooperate with law enforcement agencies and institutions in other jurisdictions responsible for investigations and prosecution of money laundering offences.
- (2) The Commissioner shall make periodic reports to the Authority concerning the activities of the Unit as the Authority may determine.

PART IV

MONEY LAUNDERING OFFENCES

7. A person who, after the commencement of this Act, engages in money laundering, shall be guilty of an offence and shall be liable, upon conviction to a fine not exceeding one hundred and seventy thousand penalty units or to imprisonment for a term not exceeding ten years or to both.

8. Where an offence under the provisions of this Act is committed by a body of person , whether corporate or unincorporated
 (a) the body of persons shall be guilty of an offence and liable upon conviction to a fine not exceeding four hundred thousand penalty units;
 and
 (b) every person who, at the time of the offence ,acted in an official capacity for or on behalf of such a body of persons , whether as a Director ,Manager, Secretary or other similar capacity, or was purporting to act in such capacity and who was involved in the commission of that offence; and shall be liable , upon conviction to a fine not exceeding one hundred and seventy thousand penalty units or to imprisonment for a term not exceeding ten years, or both.
9. (1) Any person who attempts, aids, abets counsels or procures the commission of the offence of money laundering shall be guilty of an offence and shall be liable ,on conviction , to fine not exceeding one hundred and thirty-nine thousand penalty units or to imprisonment for a term not exceeding five years, or both.
- (2) Any person who conspires with another to commit the offence of money laundering shall be guilty of an offence and shall be liable upon conviction to a fine not exceeding one hundred and thirty-nine thousand penalty units or to imprisonment for a term not exceeding five years or both.
10. Any person who knows or suspects that an investigation into money laundering has been, is being or is about to be conducted , falsifies, conceals, destroys or otherwise disposes of , causes or permits the falsification of material which is or is likely to be relevant to the investigation of the offence, shall be guilty of an offence and shall be liable, upon conviction, to a fine not exceeding one hundred and thirty-nine thousand penalty units or to imprisonment for a term not exceeding five years or both.
11. Any person who knows or suspects that an investigation in to money laundering has been, is being or is about to be conducted, without lawful authority , divulges that fact or information to another person, shall be guilty of an offence and shall be liable, upon conviction , to a fine not exceeding one hundred and thirty-nine thousand penalty units or to imprisonment for a term not exceeding five years or both.

PART V

PREVENTION OF MONEY LAUNDERING

- 12 (1) Where a Supervisory Authority obtains any information , that a business transaction indicates that any person has or may have been engaged in money laundering Supervisory Authority shall ,disclose or cause to be disclosed that information to the Unity.
- (2) A Supervisory Authority shall not obstruct any investigation into money laundering that may be instituted by the Unity under this Act.

(3) Any officer of a Supervisory Authority who is responsible for or causes the Supervisory Authority to obstruct any investigations under this Act shall be guilty of an offence and shall be liable upon conviction to a fine not exceeding one hundred thousand penalty units or to imprisonment for a five years or both.

(4) A Supervisory Authority shall issue such directives as may be approved by the Unit which may be necessary for the regulated institutions to prevent and detect money laundering.

(1) A regulated institution shall;

(a) keep an identification record and a business transaction record for a period of ten years after the termination of the business transaction so recorded;

(b) report to the Unit where the identity of the persons involved, the circumstances of any business transaction or where any cash transaction, gives any officer or employee of regulated institution reasonable grounds to believe that a money laundering offence is being , has been or about to be committed;

(c) comply with any directives issued to it by the Supervisory Authority with respect to money laundering activities;

(d) permit any authorized officer with a warrant, upon request to enter into any premises of the regulated institution during the working hours and inspect records suspected of containing information relating to money laundering;

(e) permit an authorized officer with a warrant to make notes or take any copies of the whole or any part of the record referred to a paragraph (d);

(f) designate an officer in each branch or local office to be responsible for reporting all transactions suspected of being related to money laundering.

(2) A regulated institution shall not obstruct any investigations into money laundering that may be instituted by the unit under this Act.

(3) A regulated institution shall , with the assistance of the Unit provide employees with training-

(i) on the enactments and regulations on money laundering ;

(ii) in mechanism for preventing money laundering ; and

(iii) in the recognition and handling of business transactions carried out by or on behalf of and person who is or appears to be engaged in money laundering.

(4) Any regulated institution which contravenes the provision of subsection (or subsection 2) shall be guilty of an offence and shall be liable , upon conviction , to a fine not exceeding two hundred thousand penalty units.

(5) Where any regulated institution is guilty of an offence under this Act

or
guilty
for
of an offence liable upon conviction to a fine not exceeding one hundred and twelve thousand penalty units , or to imprisonment a term not exceeding three years or to both.

of
of
by
(6) In determining whether a regulated institution officer or employee a regulated institution has complied with any of the requirements subsection (1) , a court may take account of the directives issued Supervisory Authority, under subsection (4) of section twelve which applies to that regulated institution officer or employee of the regulated institution.

14. It shall not be unlawful for any person to make any disclosure in compliance with this Act.

PART VI

SEIZURE AND FORFEITURE OF PROPERTY IN RELATION TO MONEY LAUNDERING

15. An authorized officer shall seize property which that seizure of officer has reasonable grounds to believe that the property is derived or acquired from money laundering.

16 (1) Where property is seized under this Act , the authorized officer who effected the seizure may , at any time before it is forfeited under Act , order the release of the property to the person from whom property was seized if the officer is satisfied otherwise required for the purpose of any prosecution under any other written law.

acting
by
not
reason
(2) Where property is released under subsection (1)-
(a) the officer effecting the seizure, or the state or any person on behalf of the state , shall not be liable to any civil proceedings by any person unless it is proved that the seizure and the release had been effected in good faith; and
(b) a record in writing shall be made by the officer effecting the release, specifying in detail the circumstances of , and the reason for ; the release.

17. (1) Any property -

(a) Which has been seized under subsection (1) of section fifteen; and
(b) Which is in the possession or under the control of a person convicted of money laundering offence and which property is derived or acquired from proceeds of the crime shall be liable to forfeiture by the court.

(2) Where any person whose property has been forfeited dies before or after the order under the subsection (1) is made, the order shall have effect against the estate of the deceased.

18. (1) Where any property has been seized under this Act and-

(a) no prosecution for any offence under any written law is instituted with regard

to the property;

(b) no claim in writing is made by any person; and

(c) no proceedings are commenced within six months from the date of seizure,

for the forfeiture of property;

the Commissioner shall apply to the Court upon the expiration of the period of six months for an order of forfeiture of that property.

(2) The Court shall not make an order of forfeiture under subsection (1) unless-

(a) the Commissioner has given notice by publication in the Gazette and in one national newspaper to the effect that property which has been seized under this Act shall be liable to vest in the state if it is not claimed within three months; and

(b) three months after the giving of the notice under paragraph

(a) the property remains unclaimed.

(3) Where a claim in writing is made by any person that is lawful entitled to the property seized under this Act the Commissioner may order release of the property to the claimant if satisfied that there is no dispute as to ownership of the property and that it is not liable for forfeiture.

(4) Where a claim is made against property seized under this Act and the Commissioner finds that -

(a) there is a dispute as to the ownership of the property;

(b) there is insufficient evidence to determine the ownership of property;

(c) the Commissioner is unable to ascertain whether the property is liable to forfeiture or not;

the Commissioner shall refer the claim to High Court.

19. (1) For the purpose of determining whether any property belongs to, or is in the possession or under the control of any person, the High Court may upon application by the Commissioner-

(a) order that any document relevant to;

(i) identifying, locating or qualifying property of that person; or

(ii) identifying or locating any document necessary for the transfer of property of that person;

be delivered to the Commissioner; and

(b) order a regulated institution to produce to the Commissioner all information

obtained by that institution about any business transaction conducted by

or

for that person with the institution before or after the date of the order as

the

the court directs.

(2) Where the Commissioner is satisfied that the person is failing to comply with, is delaying or is otherwise obstructing an order made in accordance with subsection (1), an authorized officer may enter any

premises of that person , search the premises and remove any material document or other thing there in for the purposes of execution such as order.

20. Where any property is forfeited under this Act, the property shall vest in the state.
21. Any person who tampers with property seized or forfeited under this Act shall be liable, upon conviction , to a fine not exceeding one hundred and forty thousand penalty units or to imprisonment for a term not exceeding five years or both.

PART VII

INVESTIGATION, ARREST AND SEARCH

22. (1) Every offence under this Act shall be a cognizable offence for the purposes of the Criminal Procedure Code.
(2) Where a person arrest under this Act is serving a sentence of imprisonment ,or is in lawful custody, that person shall , upon an order by magistrate, be produced before that magistrate at such places as may be specified in the for the purpose of investigations into matter in respect of which the person is liable to be arrested under this Act.
- 23 Whenever an authorized officer has reasons to believe that there is reasonable cause to suspect that in or on any premises there is concealed or deposited any property liable to seizure or forfeiture under this Act , or to which an offence under this Act is reasonably suspected to have been committed , or any book or document directly or indirectly relating to , or connected with , any dealing or intended dealing , whether within or outside Zambia, in respect of any property liable to seizure or forfeiture under this Act , or which would , if carried out , be an offence under this Act , the authorized officer may with a warrant issued by a court of competent jurisdiction –
 - (a) Enter the premises and search for , seize and detain any such property , book or document;
 - (b) search any person who is suspected or connected with the offence , in or on the premises, and take that person into custody in order to facilitate the investigations;
 - (c) arrest any person who is in or the premises in whose possession any property liable seizure or forfeiture under this Act is found , or whom the officer reasonably believes to have concealed or deposited the property;
 - (d) break, open , examine and search any premises, article, container or receptacle suspected or connected with the offence; or
 - (e) stop, search and detain any conveyance.

PART VII

GENERAL

24. Any person convicted on a second or subsequent offence under this Act shall be liable to imprisonment for a term of not less than five years or two times the amount of the specified for the first offence or to both.
25. An offence under this Act shall be deemed to be an extraditable offence under the provisions of the Extradition Act.
26. Any person who-
- (a) obstructs, assaults, hinders or delays any authorized officer in the lawful exercise of any power conferred on the officer by or under this Act;
 - (b) refuses to furnish to any authorized officer on request, any particulars or information to which the authorized officer is entitled to by or under this Act;
 - (c) fails to comply with any lawful demand of an authorized officer under this Act;
 - (d) willfully or recklessly gives to any authorized officer any false or misleading particulars or information with respect to any fact or particulars to which the authorized officer is entitled to by or under this Act;
 - (e) fails to produce, conceals or attempts to conceal any property, documents or book in relating to which there is reasonable ground to suspect that an offence has been or is being committed under this Act, or which is liable to seizure under this Act, or
 - (f) before or after any seizure, destroys anything to prevent the seizure or securing of that property or ;
- Shall be guilty of an offence and shall be liable, upon conviction, to imprisonment for a term not exceeding five years without the option of fine.
- a
27. Any person who willfully fails or refuses to disclose any information or produce any accounts, documents or articles to an authorized officer during an investigation into an offence under this Act, shall be guilty of an offence and shall be liable, upon conviction, to a fine not exceeding two hundred penalty units or imprisonment for a term not exceeding five years or both.
28. The Mutual Legal Assistance in Criminal Matters Act, applies, to offences under this Act except where the provisions of that Act are inconsistent with this Act.
29. Any act -
- (a) Carried out by a citizen of Zambia anywhere; or
 - (b) carried out by a person on ship or aircraft registered in Zambia;
- Shall, if it would be an offence by that person on the land in the Republic, be an offence under this Act.
30. A person who commits an offence under this Act, for which no penalty is provided shall be guilty of an offence and shall be liable upon conviction to a fine not exceeding one hundred and forty thousand penalty units or to imprisonment for a term not exceeding four years or to both.
31. Section twenty-two of the Narcotic drugs and Psychotropic Substances Act is hereby repealed.
32. The Minister may, by statutory instrument, make regulations prescribing matters necessary or convenient for the better carrying out or giving effect to this Act.